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A national survey of community rehabilitation service provision for people with long Covid in Scotland.

DUNCAN, E., COOPER, K., COWIE, J., ALEXANDER, L., MORRIS, J. and
PRESTON, J.

2021



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BRIEF REPORT

REVISED A national survey of community rehabilitation service provision for people with long Covid in Scotland [version 2; peer review: 2 approved]

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Abstract

Background: Over 50 million cases of COVID-19 have been confirmed globally as of November 2020. Evidence is rapidly emerging on the epidemiology of COVID-19, and its impact on individuals and potential burden on health services and society. Between 10–35% of people with COVID-19 may experience post-acute long Covid. This currently equates to between 8,129 and 28,453 people in Scotland. Some of these people will require rehabilitation to support their recovery. Currently, we do not know how to optimally configure community rehabilitation services for people with long Covid.

Methods: This national survey aimed to provide a detailed description of current community rehabilitation provision for people with long Covid in Scotland. We developed, piloted, and conducted a national electronic survey of current community rehabilitation service provision for people presenting with long Covid symptomatology. Our sample were the Allied Health Professions Directors of all 14 territorial NHS Health Boards in Scotland. Fixed response and narrative data were analysed descriptively.

Results: Responses were received from all respondents (14/14), enabling a national picture to be gained. Almost all Health Boards (13/14) currently deliver rehabilitation for people with long Covid within pre-existing services. Fatigue (11/14) and respiratory conditions (9/14) were the two most common presenting problems of patients. Most long Covid community rehabilitation services are delivered through a combination of face-to-face and digital contact (13/14).

Conclusions: Community rehabilitation for people with long Covid is an emerging reality. This survey provides a national picture of current community rehabilitation for people with long Covid. We do not know

Open Peer Review

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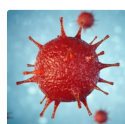
1. **Suzanne McDonough** , Ulster University, Newtownabbey, UK
RCSI University of Medicine and Health Sciences, Dublin, Ireland
2. **Lynette Mackenzie** , The University of Sydney, Lidcombe, Australia

Any reports and responses or comments on the article can be found at the end of the article.

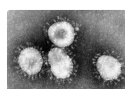
how community rehabilitation can be optimally delivered for this population. This is vital as community rehabilitation services were already under pressure prior to the emergence of COVID-19. Further research is urgently required to investigate the implementation, outcomes and cost-effectiveness of differing models of community rehabilitation for this patient population.

Keywords

COVID-19, long Covid, community rehabilitation, allied health professions, survey



This article is included in the [Disease Outbreaks](#) gateway.



This article is included in the [Coronavirus](#) collection.

Corresponding author: Edward Duncan (edward.duncan@stir.ac.uk)

Author roles: **Duncan E:** Conceptualization, Formal Analysis, Methodology, Project Administration, Supervision, Writing – Original Draft Preparation, Writing – Review & Editing; **Cooper K:** Conceptualization, Methodology, Project Administration, Writing – Original Draft Preparation, Writing – Review & Editing; **Cowie J:** Methodology, Project Administration, Writing – Review & Editing; **Alexander L:** Methodology, Writing – Review & Editing; **Morris J:** Methodology, Writing – Review & Editing; **Preston J:** Methodology, Writing – Review & Editing

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REVISED Amendments from Version 1

Two new sentences have been added. Further detail has been added to the "Data analysis" section within methods. Further detail has been added to describe the limitations within the discussion section.

Any further responses from the reviewers can be found at the end of the article

Introduction

Since the initial emergency of COVID-19 in Wuhan, Hubei Province, China in December 2019, the disease has rapidly spread across the globe, with more than 50 million cases now confirmed globally (9 November 2020)¹. Among the consequences of COVID-19 is the impact of long Covid, where individuals are left with debilitating symptoms after the initial acute phase of infection². To date there is no agreed definition of what constitutes long Covid, however it has been proposed that it is when individuals have symptoms extending three weeks beyond onset (post-acute COVID-19) and 12 weeks beyond onset (chronic COVID-19)³. Long Covid does not only affect people who were severely ill, but also people with milder symptoms, and those who were not hospitalised⁴.

It is estimated that 10–35% of people infected with COVID-19 may experience post-acute long Covid³⁻⁵. Globally this equates to between five and 17.5 million people who may experience debilitating aftereffects of the infection. Within Scotland (as of 15 November 2020) 1,086,353 people have been tested for COVID-19 with 81,294 people testing positive. Using this data, we can estimate that between 8,129 and 28,453 people may have post-acute COVID-19, with around 812 people remaining significantly unwell at 12-weeks, commonly due to organ damage⁶. Consequently, long Covid has received considerable media attention in Scotland and beyond, with action groups calling for more support for symptom management⁷. As around 10% of people who experience mild COVID-19 may go on to experience long-term symptoms⁸, it is important that rehabilitation is accessible to those presenting in community settings as well as being discharged from hospital.

Reported symptoms of long Covid vary widely. They commonly include respiratory, cardiopulmonary, neurological, musculoskeletal and mental wellbeing sequelae, as well as fatigue and loss of taste and smell^{4,5,9}. The presentation and severity of these symptoms are variable. Several people who have long Covid report a non-linear journey of recovery and describe their symptoms as moving around their body, such that as one symptom abates, another appears⁹.

A currently unknown number of people with long Covid will require rehabilitation to support their recovery and increase their quality of life. As with other long-term conditions, rehabilitation for people with long Covid should be multidisciplinary, comprehensive, and tailored to individuals' needs, in order to maximise function, quality of life and participation in

society¹⁰. Rehabilitation for long Covid is in its infancy. We do not currently know how rehabilitation can be optimally delivered for people with long Covid. Findings from a recent living systematic review found most publications have been expert opinion about how rehabilitation for long Covid should be delivered, indicating that high-quality research is required¹¹. Understanding how to optimally deliver long Covid community rehabilitation is vital, as rehabilitation services need to cope with additional demand while continuing to provide rehabilitation for other, often vulnerable, patient populations¹².

This paper reports a recently conducted national survey of current community rehabilitation provision for people with long Covid. The aim of the survey was to provide a detailed description of current community rehabilitation provision for people with long Covid across Scotland. We believe it to be the first published national survey describing long Covid rehabilitation models of practice. The survey is the first step in a programme of research to investigate how community rehabilitation can be optimally delivered for people experiencing long Covid.

Methods

Design

Using the [Jisc online survey tool](#) we developed and conducted a national electronic survey for the Directors of Allied Health Professions of all 14 territorial NHS Health Boards in Scotland. The aim of the survey was to discover their current service provision for rehabilitation of people presenting with long Covid symptomatology in the community. The survey is reported in keeping with recommended reporting guidance for surveys¹³.

Survey development

An initial draft survey was developed by the study authors. This incorporated fixed item and narrative response survey questions, informed by the TIDieR Intervention Description checklist¹⁴:

- **How?** How is long Covid rehabilitation delivered in your board area?
- **Why?** What are the main problems that patients require rehabilitation for?
- **What is provided?** Please describe the service as fully as you can.
- **Who provides?** What professional groups are involved in delivering long Covid rehabilitation in your board area?
- **How/where is it provided?** How do patients access long Covid rehabilitation in your board area?
- **When and How much?** Can you describe the timing and duration of typical long Covid rehabilitation in your board area?

We conducted a small pilot of the initial survey content with the Scottish Government's Professional Advisor for Rehabilitation, the National Clinical Lead for Digital Health and Care, the Allied Health Professions' Improvement

Advisor for Healthcare Improvement Scotland, and the director of services of Chest Heart and Stroke Scotland. Minor changes to the survey wording were made based on their feedback. A copy of the [final questionnaire](#) used in this study is available as extended data.

Sample

Healthcare in Scotland is primarily delivered through NHS Scotland's 14 territorial Health Boards. Each Health Board covers a separate region. Together they cover the entire Scottish population. They are responsible for the protection and improvement of the health of the people in their region and the delivery of healthcare services. Each Health Board has a Director of Allied Health Professions. We invited all 14 Directors of Allied Health Professions to participate in this survey via an emailed letter. To minimise the potential of attrition bias, the letter from the study authors containing a link to the survey was emailed by the Scottish Government's Professional Adviser for Rehabilitation to each of the Directors.

Data collection

The online survey was launched on 14 October 2020 and closed on 6 November 2020.

Data analysis

Fixed response item data (Questions 1,2,4,5,6,8a,9) were analysed descriptively. Narrative responses to open ended questions (Questions 3a, 4a, 5a, 6a, 8ai) were mostly short statements and insufficient to conduct for a formal thematic analysis or other qualitative method. Instead two members of the research team (ED, KC) reviewed responses and descriptively report them in the paper where they related to the study results.

Ethics

As the study surveyed current practice it did not require research ethics approval by the NHS. Data was stored on password protected University servers in compliance with European Union General Data Protection Regulation (GDPR) standards of data protection and storage. The covering letter to potential participants explained the reasons for the survey and that their anonymised responses may be published. Informed consent to participate and for the publication of results was implied through their return of the study questionnaire.

Results

We received responses from all 14 Directors of Allied Health Professions, enabling a national picture of community rehabilitation service delivery for people with long Covid to be gained. An anonymised copy of all survey response data is available as [underlying data](#).

How is long Covid rehabilitation being delivered?

Almost all Health Boards (13/14) are currently delivering rehabilitation for people with long Covid within pre-existing services. One Health Board has developed a new service for people requiring long Covid rehabilitation, and another is currently developing a new service. Data on the numbers of patients who have received long Covid rehabilitation to date

were not available from most respondents (12/14), indicating that routine rehabilitation data collection methods are not yet universally established. In services that were able to provide referral number data (2/14), one respondent (from a rural island locality) stated that they had received a referral for one patient in total, while the Health Board with a specialist long Covid service stated that they had received 95 referrals in eight weeks.

What are the main problems that patients require rehabilitation for?

Respondents reported that the main symptoms requiring rehabilitation interventions were fatigue (11/14), respiratory conditions (9/14), musculoskeletal conditions (6/14), mental health (5/14), and neurological impairments (4/14). One respondent stated that patients who were referred to their service experienced fatigue (86%), respiratory symptoms (67%), reduced mobility/exercise tolerance (60%), low mood, anxiety, depression (43%), cardiac symptoms (24%), sleep disturbance (24%), and weight management concerns (12%).

What does long Covid rehabilitation consist of?

Respondents did not describe the therapeutic content of long Covid rehabilitation in any detail, referring instead to the professions that were involved in delivery of the service (see below). One respondent described their service providing energy conservation advice and assessment of aids and adaptations. Another respondent described their service as providing fatigue management, confidence building, muscle strengthening, anxiety management, nutritional advice, breathing re-education, and activities to support individuals to regain function. Another said their service used a combination of pulmonary rehabilitation and community reablement. A final respondent described their service as providing individualised goal setting based on symptomatic presentation.

Who provides long Covid rehabilitation?

Community rehabilitation service provision for people with long Covid is multidisciplinary. Almost all services (13/14) include occupational therapy and physiotherapy. Many include dietetics (11/14) and speech and language therapy (9/14). Half include psychology input (7/14). In addition, three services reported being able to refer to, or having the involvement of differing resources including post intensive treatment nursing teams, therapy assistant practitioners, outpatient services for people with neurological conditions, spiritual care teams, and specialist rehabilitation medical consultant services.

How/where is community rehabilitation for people with long Covid provided?

Most long Covid rehabilitation services are delivered through a combination of face-to-face and digital contact (13/14). While precise numbers were not available, respondents reported large variations in the percentage of rehabilitation being delivered through the different forms of delivery, depending on clinical need. One respondent reported that their primary delivery route was digital. Another reported only delivering long Covid rehabilitation face-to-face, with no digital service.

What is the timing (post COVID-19 diagnosis) and duration of typical long Covid rehabilitation?

Almost all respondents (13/14) reported patients being able to access long Covid rehabilitation through either hospital or GP referral. Many respondents stated that patients could also access long Covid rehabilitation through self-referral (11/14). Some respondents (3/14) stated other routes of access to long Covid rehabilitation including interdisciplinary referrals from other allied health professionals and social care, as well as referrals from informal carers. Responses on typical duration of rehabilitation were limited. Three respondents stated it was dependent on the individuals' needs.

Discussion

Despite some expert opinion that referral to community rehabilitation is not required for many people who have had COVID-19¹⁵, our findings demonstrate that community rehabilitation for people with long Covid is an emerging reality and is being provided across Scotland. Community rehabilitation for people with long Covid is currently being delivered predominantly by multidisciplinary teams of allied health professionals, with other specialists available as required. This is in keeping with community rehabilitation for other long-term conditions¹⁶. We have found variation in the modes in which long Covid rehabilitation is currently being delivered (face to face/digital/mixed) and provided (integrated services/new services) in Scotland. Symptoms that people with long Covid are presenting with to rehabilitation services are in keeping with the literature to date and provide an indication of the skill-mix and expertise required within a long Covid rehabilitation service. Irrespective of the number of patients requiring rehabilitation for long Covid within a particular health board area, services will need to be able to provide appropriate and accessible rehabilitation, responsive to the diverse symptomatology and wider impact of the condition. Mode of delivery will be compounded by ongoing physical distancing measures.

This study has several limitations. We do not yet know which modes of delivery are most appropriate for this patient population. Innovative tele-health services are beginning to be proposed for this patient group^{17,18}, and the one Health Board in our survey that reported developing a new long Covid specific service, described providing a predominantly digital service. Data on rehabilitation services in Scotland is not routinely collected, so detailed information on the numbers of referrals of people experiencing long Covid, the problems with which they were presenting, duration of rehabilitation, and specific interventions delivered was unavailable.

This survey provides a national picture of current community rehabilitation for people with long Covid symptomatology. To the best of our knowledge this is the first national survey of its kind. There is still lots to learn about current practice. While data on numbers of referrals, and content and duration of rehabilitation was requested, this information was not available to most of the respondents. A description of current services also

does not provide any information on the effectiveness of the community rehabilitation service for people with diverse presentations, or of its perceived acceptability by its recipients. Detailed data on services and their recipients is vital and urgently required, to guide effective and efficient clinical practice and service planning and delivery. Following up this survey with qualitative interviews or a focus group would have provided richer and more in-depth information, however these options were not feasible within the timeframe that was available. Further research into long covid rehabilitation is now being conducted by the research team which includes interview and focus groups methods and we are confident that these methods will enhance our understanding of current community rehabilitation for people experience long covid.

Several UK bodies and individuals have published expert opinion recommending a stepped, needs-based community rehabilitation approach incorporating information provision, self-management support and specialist services as required. They also recommend that rehabilitation should be individualised, progressive and utilise digital solutions¹⁹⁻²¹. How to optimise delivery of community rehabilitation is unknown, but vital to determine, given that rehabilitation services need to cope with additional COVID-19 demand whilst continuing to provide rehabilitation for other, often vulnerable, patient populations²¹.

Community rehabilitation is a complex intervention²², which is provided in different ways according to clinical need, geographical location and financial costs. This complexity is further exacerbated when treating people with long Covid where the impact of the clinical sequelae is still unknown. While community rehabilitation has been routinely provided within the NHS in Scotland for many years, there are many unknowns regarding the delivery of community rehabilitation for people with long Covid. Therefore, research is urgently required to evaluate which models of community rehabilitation work, in what circumstances, and with whom.

Conclusions

This paper reports the findings of a national survey of current community rehabilitation provision for people with long Covid in Scotland. Almost all current services are providing a community rehabilitation response within current service provision. There is variation in the way in which these services are provided. Some information was unavailable due to the lack of routine data collection. With growing numbers of people presenting with symptoms of long Covid, further research is urgently required to investigate the implementation, outcomes and cost-effectiveness of differing models of community rehabilitation for this patient population.

Data availability

Underlying data

DataSTORRE: Stirling Online Repository for Research Data. Survey Data for Long covid rehabilitation study. <http://hdl.handle.net/11667/164>

This project contains the following underlying data

- Anonymised survey responses in .xlsx format

Data are available under the terms of the [Creative Commons Attribution 4.0 International license](#) (CC-BY 4.0).

Extended data

DataSTORRE: Stirling Online Repository for Research Data. Survey Data for Long covid rehabilitation study. <http://hdl.handle.net/11667/165>

This project contains the following underlying data

- A copy of the survey sent to participants in .pdf format

Data are available under the terms of the [Creative Commons Attribution 4.0 International license](#) (CC-BY 4.0).

Acknowledgements

This paper originated from discussions between the authors. We would like to acknowledge and thank: Bette Locke (Scottish Government's Professional Advisor for Rehabilitation), Dr Lesley Holdsworth OBE (National Clinical lead for Digital Health and Care), June Wylie (Professional Lead, Allied Health Professions, Healthcare Improvement Scotland), and Allan Cowie (Director of Services of Chest Heart and Stroke Scotland) for their helpful comments on the initial draft of the survey. We also thank all the survey respondents for their time and effort.

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Open Peer Review

Current Peer Review Status:  

Version 2

Reviewer Report 21 April 2021

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Suzanne McDonough 

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I am happy that the authors have addressed my comments, I have nothing further to add.

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Rehabilitation

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Reviewer Report 29 March 2021

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Lynette Mackenzie 

Discipline of Occupational Therapy, The University of Sydney, Lidcombe, NSW, 2006, Australia

Nothing to add.

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Community based occupational therapy with older people and people with

chronic conditions.

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Version 1

Reviewer Report 16 February 2021

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Lynette Mackenzie 

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I found this article an interesting and important read. I was wondering how a person with long COVID is identified - especially if their symptoms persist over 3 months after their COVID infection, and whether or not their access to rehabilitation would be dependent on them complaining of symptoms to someone who could refer such as their GP. This might mean that there are not the full numbers of people with long COVID who would be presenting to rehabilitation services which would limit the feedback that such services could provide in this survey.

I was also interested that it was only the lead allied health people who were surveyed (n=14) since these people might not have a full idea of what services are actually provided at the coal face, being in more management positions. It would be interesting to send a similar survey to all community rehabilitation health professionals to get more detailed information. I'm sure the rural/urban differences would be interesting to look at with a larger sample.

Having said that, all these limitations were adequately addressed by the authors. I'm sure there will be further work done in this area.

Is the work clearly and accurately presented and does it cite the current literature?

Yes

Is the study design appropriate and is the work technically sound?

Yes

Are sufficient details of methods and analysis provided to allow replication by others?

Yes

If applicable, is the statistical analysis and its interpretation appropriate?

Not applicable

Are all the source data underlying the results available to ensure full reproducibility?

Yes

Are the conclusions drawn adequately supported by the results?

Yes

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Community based occupational therapy with older people and people with chronic conditions.

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard.

Author Response 17 Mar 2021

Edward Duncan, University of Stirling,, Stirling, UK

Dear Dr MacKenzie,

Many thanks for your review and positive feedback. In response to another reviewer we have added a comment in the limitations of our revised paper, which highlights that some of our future research will investigate the issues that you raise.

Competing Interests: We have no competing interests.

Reviewer Report 09 February 2021

<https://doi.org/10.5256/f1000research.30846.r75829>

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Suzanne McDonough

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This is an important and timely piece of work which provides an overview, at a national level, of community based rehabilitation for people with long Covid, and key gaps in knowledge.

Strengths of the work are the survey design i.e. using Surge guidelines for reporting and TIDIER as a structure for the questions with a combination of closed and open narrative questions; the team piloted the tool prior to use and involved key stakeholders in its development. It is a well written manuscript with use of key recent supporting references. There was an excellent overall response

rate to the survey, and within the survey to the individual closed questions. The response to some open questions was good, and is absent for others. Overall this work is an important first step to inform service provision for managing people with long Covid.

Items to consider addressing:

- Was there a plan to collate the responses to the narrative questions? and if so please add this to your data analysis section.

Please clarify in your methods:

- Were there reminders to respondents to complete the questionnaire or a single invitation only?
- Did the team consider other ways of enhancing the responses to the narrative questions? Might their open approach be a limitation to their survey? Do they think further closed questions with options may have helped, or a qualitative interview/focus group follow up?
- In the discussion, first paragraph, you state that there was a wide variation in the numbers accessing services, this needs to be qualified as I understand from your results that this data was only available for 2/14 of the respondents so is largely unknown.

Is the work clearly and accurately presented and does it cite the current literature?

Yes

Is the study design appropriate and is the work technically sound?

Yes

Are sufficient details of methods and analysis provided to allow replication by others?

Partly

If applicable, is the statistical analysis and its interpretation appropriate?

Not applicable

Are all the source data underlying the results available to ensure full reproducibility?

Yes

Are the conclusions drawn adequately supported by the results?

Yes

Competing Interests: No competing interests were disclosed.

Reviewer Expertise: Rehabilitation

I confirm that I have read this submission and believe that I have an appropriate level of expertise to confirm that it is of an acceptable scientific standard, however I have significant reservations, as outlined above.

Author Response 17 Mar 2021

Edward Duncan, University of Stirling,, Stirling, UK

Dear Professor McDonough,

Thank you for taking the time to review this paper and for your helpful comments. Our responses to your review are below.

Items to consider addressing:

- *Was there a plan to collate the responses to the narrative questions? and if so please add this to your data analysis section.*

RESPONSE: Narrative responses were mostly short statements and insufficient to conduct for a formal thematic analysis or other qualitative method. Instead two members of the research team (ED, KC) reviewed responses and descriptively report them in the paper where they related to the study results. We have added this clarification to the methods section of our paper.

Please clarify in your methods:

- *Were there reminders to respondents to complete the questionnaire or a single invitation only?*

RESPONSE: As stated in the methods section, under "data analysis" - reminders were sent to non respondents after 1 week.

- *Did the team consider other ways of enhancing the responses to the narrative questions? Might their open approach be a limitation to their survey? Do they think further closed questions with options may have helped, or a qualitative interview/focus group follow up?*

RESPONSE: Following up this survey with qualitative interviews or a focus group would have provided richer and more in-depth information, however these options were not feasible within the timeframe that was available. Further research into long Covid rehabilitation is now being conducted by the research team which includes interview and focus groups methods and we are confident that these methods will enhance our understanding of current community rehabilitation for people experience long covid. We have added this clarification to the methods section of our paper.

- *In the discussion, first paragraph, you state that there was a wide variation in the numbers accessing services, this needs to be qualified as I understand from your results that this data was only available for 2/14 of the respondents so is largely unknown.*

RESPONSE: We have removed this sentence in response to your feedback.

Competing Interests: We have no competing interests

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