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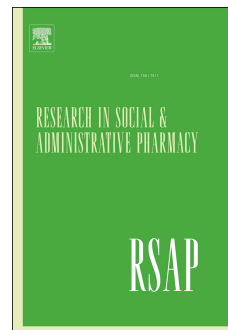
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A case study of the implementation and sustainability of medication reviews in older patients by clinical pharmacists

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Conflict of Interest

TK and UG are employed by Uppsala University Hospital (Region Uppsala). No potential conflicts of interest with respect to the research, authorship, and/or publication of this article concern the other authors.

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1 **Abstract**

2 ***Background***

3 Medication reviews have been introduced as healthcare interventions to decrease
4 inappropriate polypharmacy in older patients, but implementation in practice is challenging.

5 ***Objective***

6 This case study aimed to explore the events, actions and other factors that were involved in
7 the implementation and sustainability of medication reviews in older patients by clinical
8 pharmacists in Region Uppsala, Sweden.

9 ***Methods***

10 A case study design informed by change management principles (Kotter) and normalization
11 process theory, consisting of a review of published and grey literature, key informant
12 interviews and focus group triangulation. Findings from additional literature review and
13 interviews were integrated into a final thematic analysis. Ten healthcare professionals,
14 managers and policy makers participated as key informants. The study included data up to
15 2015.

16 ***Results***

17 Factors were identified across all Kotter's principles and normalization process theory
18 domains, ranging from the first evidence on inappropriate polypharmacy in the 1980s until the
19 creation of permanent clinical pharmacist positions in recent years. Examples of facilitating
20 factors were a national focus on quality of care for the elderly, multiprofessional teamwork,
21 key individuals of different professions, education, financial support and local evidence.
22 Barriers included an unclear allocation of tasks and responsibilities, a lack of time and
23 continuity, and a lack of a national plan for implementation, monitoring and evaluation.

24 ***Conclusions***

25 Multiple factors across the full range of change management and implementation principles
26 were involved in the implementation and sustainability. A systems approach, including these
27 factors, should be considered in similar future initiatives, both in Sweden and settings in other
28 countries.

29

30 **Keywords**

31 Implementation research; Change management; Multiprofessional teams; Medication
32 management; Clinical pharmacy; Case study

33

1 Introduction

2 Worldwide, people live longer and the population is ageing. As a consequence, the
3 prevalence of chronic diseases and the use of medications are rising, which puts
4 pressure on the sustainability of healthcare systems.¹ Polypharmacy, the prescribing of
5 multiple medications, is often necessary to treat the individual's medical conditions.²
6 However, inappropriate polypharmacy, the prescribing of multiple medicines which are
7 either inappropriate or no longer indicated,³ is common among older patients. The
8 prevalence of inappropriate prescribing in older patients in Sweden and other developed
9 countries ranges from 20 – 50 %.^{4,5} It is associated with adverse drug events, leading to
10 unnecessary hospital admissions and increased healthcare costs.⁶ In Sweden and abroad,
11 different initiatives have been taken in the past decades to improve medication
12 prescribing and decrease inappropriate polypharmacy, such as the introduction of
13 regulatory policies, computerised support systems, healthcare professional education
14 and interventions at patient level.^{7,8} One of these interventions is the performance of a
15 medication review, a structured, critical examination of a patient's medications to
16 optimise the impact of medications and minimise medication-related harm.⁹ Healthcare
17 interventions, like medication reviews, are often successfully conducted in a research or
18 project setting, but the implementation and embedding in clinical practice is
19 challenging.^{3,10}

20 In 2015, a European Union (EU) co-funded project, 'Stimulating Innovation
21 Management of Polypharmacy and Adherence in the Elderly (SIMPATY)'
22 commenced, with the aim to stimulate, promote and support innovation across the EU in
23 the management of appropriate polypharmacy and adherence in older patients.¹¹ One of
24 the key activities of SIMPATY was the performance of case studies in 8 European
25 countries: Germany, Greece, Italy, Poland, Portugal, Spain, Sweden and the United
26 Kingdom (UK).¹² The aim of these case studies was to address what existed regarding
27 polypharmacy management in the EU; why programmes were, or were not, developed;
28 and, how identified initiatives were developed, implemented, and sustained. These
29 questions were answered in each country through individual case studies of national or
30 regional programmes. Framework analysis across all cases found that polypharmacy
31 management was not consistently addressed within the studied EU countries, but it
32 provided examples of initiatives that could assist managers and policymakers in
33 developing or scaling up programmes.¹²

34 One of these examples was the case study in Sweden. In past decades, the focus
35 of the Swedish government has been on the quality of care in older patients. A national
36 survey reported a threefold increase in the prevalence of polypharmacy, defined in the
37 survey as the use of 5 or more medications, from 18 % in 1992 to 42 % in 2002.¹³ In the
38 following years, the government took several measures to improve the quality of care in
39 older patients, such as the development of quality indicators and the funding of different
40 programmes.^{14,15} The prescribing of inappropriate medication in older patients
41 decreased by 36 % between 2006 and 2012 in persons aged 80 years and older,¹⁵ but the
42 issue of inappropriate polypharmacy remained.¹⁶ Despite the national focus on the care

43 for older people, a formal programme on polypharmacy management was never
44 developed.

45 Region Uppsala, one of the twenty self-governing regional authorities in
46 Sweden, implemented the performance of medication reviews by clinical pharmacists,
47 in the context of the national focus on the care for older people. These pharmacists work
48 in multiprofessional healthcare teams in either hospitals, nursing homes or primary care
49 centres, and they specifically address polypharmacy in older patients. Swedish and
50 international studies have shown that medication reviews by clinical pharmacists
51 increase appropriate prescribing and medication use,^{7,17} which may prevent hospital
52 visits and unnecessary healthcare costs.¹⁸ Other regional authorities have also
53 introduced clinical pharmacists in healthcare teams, but this has developed
54 heterogeneously throughout the country. Region Uppsala currently has the highest
55 number of clinical pharmacists per capita in the country, and the demand is growing. It
56 is unknown what exactly has led to this seemingly successful implementation at
57 regional level. An in-depth understanding of the different factors involved and what
58 actions need to be taken for successful implementation and sustainment in practice, may
59 support future polypharmacy programmes.

60 To get a better understanding, the Swedish case was adapted study after
61 publication of the 8 SIMPATHY case studies¹²: the scope was changed from a national
62 level (Sweden) to a regional level (Region Uppsala), and incomplete findings were
63 supplemented with additional data. We therefore present the updated Swedish case
64 study, which aimed to explore the events, actions and other factors that were involved in
65 the implementation and sustainability of medication reviews in older patients by clinical
66 pharmacists in Region Uppsala.

67 **Methods**

68 *Design and underlying theories*

69 This study used a case study design.¹⁹ The unit of investigation was the process of
70 implementation and sustainment of the performance of medication reviews by clinical
71 pharmacists. Events, actions and other factors involved in this process were explored.

72 Multiple useful theories and models exist that can be applied for understanding a
73 process of implementation and integration in daily practice. In this study, Kotter's 8
74 Steps Process for Leading Change (Kotter) and Normalization Process Theory (NPT)
75 were used.^{20,21} Kotter is a change management model which uses a nonlinear 8 step
76 approach: create a sense of urgency, build a guiding coalition; form a strategic vision
77 and initiatives, communicate the vision, enable action by removing barriers; generate
78 short term wins; sustain acceleration; and institute change.²⁰ NPT is a sociological tool,
79 consisting of 4 domains, that has been used to evaluate implementation processes in a
80 broad range of complex health care practices.²²⁻²⁴ Combined, Kotter and NPT provide
81 rigorous support to explore the chosen processes.

82 *Setting*

83 This case study focussed on Region Uppsala, previously known as Uppsala County

84 Council. Healthcare in Sweden is largely financed by local taxes and Region Uppsala is
85 responsible for the quality of and access to healthcare for all 360 000 inhabitants in
86 Uppsala County.²⁵ It owns and operates the 2 hospitals in the county, Uppsala
87 University Hospital and the hospital in Enköping, and roughly half of the county's
88 primary healthcare centres.²⁶ Since 2012, all clinical pharmacists conducting medication
89 reviews in the county have been employed by Region Uppsala. Previously, these
90 pharmacists were employed by the state-owned pharmacy company Apoteket AB,
91 which held a national monopoly on the sale of medications until 2009. This case study
92 therefore also explored Apoteket AB's role in the implementation process. External
93 events, actions and other factors which have influenced the implementation of
94 medication reviews by clinical pharmacists in Region Uppsala were also part of the
95 scope of this case study. Two national organisations were therefore specifically
96 included: the Swedish Association of Local Authorities and Regions (SALAR), which
97 represents the interests of all regional and local authorities in Sweden, and the National
98 Board of Health and Welfare (Socialstyrelsen), a government agency under the Ministry
99 of Health and Social Affairs. There was no specific time frame for this study, but it
100 included data up to 2015.

101 ***Data generation and analysis***

102 *Literature review*

103 A literature review was performed by 2 researchers (TK and UG) between September
104 2015 and December 2015 to identify documents relevant to this case study. One
105 researcher (TK) was a recent graduated pharmacist and research assistant, and the other
106 (UG) was a senior clinical pharmacist and researcher, responsible for the development,
107 implementation and evaluation of clinical pharmacy services in Region Uppsala. The
108 researchers used a guide with questions to structure the review process, specifically
109 developed for all SIMPATHY case studies (Supplementary appendix). Questions were
110 drawn from Kotter to inform assessment of change management strategies, and from
111 NPT to inform the integration in daily practice. Google search, MedLine database and
112 Region Uppsala's intranet were used to collect peer-reviewed publications and grey
113 literature, such as policy documents and guidelines. Relevance of the documents was
114 determined through consensus by the 2 researchers.

115 *Semi-structured interviews*

116 After the literature review, semi-structured interviews were held with key informants
117 who had been influential to the implementation of medication reviews by clinical
118 pharmacists. The sampling strategy was to recruit informants from different positions
119 and institutions. Targets for recruitment included at least one policy maker, a manager
120 responsible for implementation, and a healthcare professional. Potential informants
121 were either authors of or mentioned in documents identified in the literature review.
122 Four informants were eventually approached, either by mail or telephone, and agreed to
123 participate. The interview guide was based on principles from Kotter and NPT, see
124 Supplementary appendix. It addressed the rationale for the introduction of medication

125 reviews; implementation strategies; integration into daily practice; evaluation; and,
126 plans for future developments. The interview topics were fixed, and questions were
127 modified for each informant based on the role of the informant. The 2 local researchers
128 (TK and UG) received both in-person and web-based training by researchers
129 experienced in qualitative research (DS and others) and one of the SIMPATHY case
130 study coordinators (JM) on using the guide, and on conducting and analysing interviews
131 and focus groups in general. Together they performed the 4 interviews in November
132 2015 and December 2015, which lasted between 50 and 80 minutes. All informants in
133 this case study provided written informed consent prior to their participation. The
134 Regional Ethical Review Board in Uppsala was consulted, and the study was exempted
135 from ethical approval as it did not involve sensitive personal data according to the
136 Swedish Personal Data Act (1998:204).

137 *Data analysis and integration of the literature review and interviews*

138 The interviews were audio-recorded, transcribed and thematically analysed using a
139 deductive coding framework based on Kotter and NPT. The 2 local researchers first
140 independently coded the interviews, and then consensus was sought in case of
141 conflicting results. A summary of the documents identified in the literature review and
142 analysis of the interviews were combined into a summary report.

143 *Focus group triangulation*

144 To confirm the trustworthiness of the findings in the summary report and identify any
145 gaps or weaknesses in the report, a focus group was conducted in February 2016 at
146 Uppsala University Hospital. Participant sampling and recruitment followed the same
147 process as the key informant interviews. Informants who had been interviewed were
148 eligible for inclusion, but other experts were also recruited. Eight informants (3 of
149 whom had been interviewed) were asked for participation and agreed to participate. The
150 informants received the summary report one week in advance of the focus group session
151 with the request to assess it for correctness and completeness. Two informants were
152 eventually unable to participate due to practical reasons and they provided written
153 feedback. The focus group was run by one moderator (UG) and one note taker (TK) and
154 lasted for 120 minutes. The moderator used a topic guide developed by the SIMPATHY
155 study coordinators (Supplementary appendix). It included questions about how the
156 results in the summary report matched with personal experience and knowledge, if there
157 were any points that had been missed or not emphasized enough, and if there was
158 anything incorrect.

159 *Additional literature review and interviews*

160 The initial literature review, semi-structured interviews and focus group triangulation
161 were part of the original SIMPATHY case study.¹² Agreement with specific findings
162 was expressed throughout the focus group session, but some areas needed more detail.
163 To address these areas, 3 additional interviews were conducted. Two focus group
164 participants were asked specific questions to elaborate on their input during the focus

165 group session, and a third key informant was recruited to go into detail about policy
 166 decision-making within Region Uppsala. The informants were asked to focus on the
 167 period up to 2015 to be consistent with previous data generation and analyses. The
 168 interview guide for this third interview was based on the same one used for the previous
 169 semi-structured interviews (Supplementary appendix). The interviews were performed
 170 by a Master's thesis pharmacy student (MF) who received training in qualitative
 171 interviewing by one of the other local researchers (TK). All informants were either
 172 approached by e-mail or telephone. Interviews were performed in March 2018 and
 173 lasted 20-40 minutes. The literature review was updated on missing documents based on
 174 specific input from the focus group and additional interviews. Literature covering
 175 events, actions or other data after 2015 was excluded. Four documents were eventually
 176 added.²⁷⁻³⁰

177 *Final data analysis*

178 The focus group discussion and additional interviews were audio-recorded, transcribed
 179 and thematically analysed by 2 researchers (MF and TK) using the same method as with
 180 the first key informant interviews. Events, actions and other factors that were identified
 181 using the Kotter's principles, and which overlapped with identified factors using NPT,
 182 were integrated in the final analysis.

183 **Results**

184 In total, 6 physicians, 3 pharmacists and 1 nurse, all with different specialisations and
 185 positions within national and regional institutions, participated in the case study. Table
 186 1 presents the profession, relevant position at the time of participation and the role of
 187 the key informants in this case study.

188 **Table 1.** Key informants' profession, position and participant role in the case study.

Key informant	Interview (I)	Focus group (F)	Additional interview (A)
1. Physician, former chairperson of the DTC, Region Uppsala	X		
2. Physician, expert on pharmacotherapy in older patients, Socialstyrelsen	X	X	
3. Physician, chief project leader for the Be-Life programme, SALAR	X	*	
4. Clinical pharmacist, project leader within the Be-Life programme, SALAR	X	*	
5. Physician, former head of medicine, Uppsala University Hospital		X	
6. Clinical pharmacist, internal medicine, Uppsala University Hospital		X	
7. Physician, PhD candidate on inappropriate prescribing, Karolinska Institutet, Stockholm		X	
8. Pharmacist, chief pharmacist, Uppsala University Hospital		X	X
9. Physician, chairperson of the DTC, Region		X	X

Uppsala

10. Nurse, former chief pharmaceutical officer,

X

Region Uppsala

189 * This informant only provided written feedback on the summary report.

190 DTC = drug and therapeutics committee; SALAR = Swedish Association of Local Authorities and

191 Regions

192 The factors identified within this case study as either the presence (facilitators)
 193 or the absence (barriers) of Kotter's principles and NPT domains, are presented in Table
 194 2. The findings are structured according to these principles and domains. It refers to
 195 documents from the literature review and is supported by quoted phrases from key
 196 informants expressed in either the initial interviews (I1-4), the focus group (F2-9) or the
 197 additional interviews (A8-10). A time line of specific events, actions and publications
 198 which are mentioned in the text, is shown in Figure 1 at the end of the results section.

199 **Table 2.** Events, actions and other factors involved in the implementation and sustainability of
 200 medication reviews by clinical pharmacists in Region Uppsala, identified within this case study
 201 as either the presence (facilitators) or the absence (barriers) of Kotter's principles and the 4
 202 Normalization Process Theory (NPT) domains.

Kotter (1-8) and NPT	Facilitators	Barriers
Create a sense of urgency (1)	<ul style="list-style-type: none"> - Evidence on inappropriate polypharmacy - National focus on quality of care for the elderly 	
Build a guiding coalition (2), and cognitive participation (NPT)	<ul style="list-style-type: none"> - Multiprofessional collaboration - Key individuals to drive change - Support from stakeholders 	<ul style="list-style-type: none"> - Lack of team setting in primary care - Scepticism towards physician-pharmacist collaboration
Develop a vision (3), communicate the vision (4), and coherence (NPT)	<ul style="list-style-type: none"> - National vision for quality of medication in older patients - Regional vision for pharmacists within healthcare - Local leadership and networking at national level - Public involvement 	<ul style="list-style-type: none"> - Lack of national plan for implementation of medication reviews - Unclear allocation of tasks and responsibilities - Lack of belief in the need for medication reviews
Enable action by removing barriers (5), and collective action (NPT)	<ul style="list-style-type: none"> - Education for healthcare professionals - Financial support and pay-for-performance - National legislation and guidance on medication reviews - Shared electronic medical records and prescribing tools 	<ul style="list-style-type: none"> - Lack of time and continuity in healthcare
Generate short-term wins (6), and reflexive monitoring (NPT)	<ul style="list-style-type: none"> - Periodical reports on quality indicators - Local evidence on the effects of medication reviews 	<ul style="list-style-type: none"> - Lack of national monitoring and evaluation

Sustain acceleration (7), and institute change (8)	- From project funding to permanent positions - Continual monitoring and development plans	- Focus shifting away from care for the elderly - Deregulation of the state's pharmacy monopoly
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203

204 ***Create a sense of urgency (I)***205 *Evidence on inappropriate polypharmacy*

206 The issue of inappropriate prescribing among older patients was “first acknowledged in
207 the 1980s in Sweden, following the first publications and attention from the USA” (I1).
208 In the 1990s, studies within Sweden also showed that older patients made extensive use
209 of medications, often prescribed without sufficient regard for quality.^{14,31,32} In 2000, the
210 government commissioned Socialstyrelsen to develop a list of quality indicators with
211 the purpose to monitor and improve the quality of prescribing in older patients. The
212 indicators were based on earlier lists from North-America,^{33,34} and the first version of
213 the list was released in 2004.³⁵ General quality indicators for care for the elderly were
214 published in 2009, and 2 of those indicators addressed the need for medication
215 reviews.³⁶

216 *National focus on quality of care for the elderly*

217 In the Swedish healthcare system, “the government defines the [general] direction and
218 at the beginning of the century there was much focus on the care for the elderly” (I3).
219 The need to improve the quality at national level supported initiatives at regional level
220 as well. Around 2009, the sense of urgency was increased by stories of patient cases that
221 got national media attention.

222 ***Build a guiding coalition (2), and cognitive participation (NPT)***223 *Multiprofessional collaboration*

224 One of the first studies in which medication reviews were conducted by clinical
225 pharmacists in Sweden was in 1994-1995.²⁹ The study was a collaboration between the
226 state-owned national pharmacy chain, Apoteket AB, and Socialstyrelsen. It involved
227 pharmacists present at nursing homes including direct contact with physicians and
228 nurses. The use of inappropriate medications decreased in the participating nursing
229 homes and 80% of the healthcare professionals wanted to continue the collaboration
230 with the pharmacist.²⁹ In 2001, another influential study was performed in which
231 clinical pharmacists were added to the emergency department team of a hospital in
232 southern Sweden.²⁸ This concept of having multiprofessional collaboration was also
233 seen as a facilitator in Region Uppsala: “It is important to stress out the teamwork [...]
234 Pharmacists joined the ward rounds which really benefited the healthcare process.” (F5)

235 *Key individuals to drive change and support from stakeholders*

236 “The multiprofessional collaboration and certain key individuals in Uppsala were

237 success factors for the development.” (F8) These key individuals had different
238 professional backgrounds (medicine, nursing, pharmacy) and some held influential
239 positions, such as the head of medicine at Uppsala University Hospital. They managed
240 to get the support from other stakeholders, such as the Regional Office, Apoteket AB
241 and influential members of the drug and therapeutics committee (DTC).

242 *Lack of team setting in primary care and scepticism towards physician-*
243 *pharmacist collaboration*

244 The successful collaboration that was seen at hospital wards was harder to establish
245 within primary care. There is less experience with multi-professional collaboration,
246 because “in primary care you usually only have the general practitioner working alone”
247 (F7). Scepticism towards collaboration with pharmacists existed among physicians:
248 “Many physicians [...] were quite negative towards clinical pharmacists.” (A10)
249 However, this can change as one clinical pharmacist stated: “The sceptical physicians I
250 have met were usually very positively surprised with our input” (F6).

251 ***Develop a vision (3), communicate the vision (4) and coherence (NPT)***

252 *National vision for quality of medication in older patients and regional vision for*
253 *pharmacists within healthcare*

254 In 2010, representatives from different governmental organisations, professional bodies
255 and the pharmaceutical industry took part in the formation of a strategy of dealing with
256 the challenges regarding medication use in Sweden.³⁷ Among the prioritized domains
257 was the performance of medication reviews. In Region Uppsala, it was important “to
258 point out that the national medication strategies mentioned medication reviews as well”
259 (F8).

260 *Local leadership and networking at national level, and public involvement*

261 The vision in Region Uppsala was communicated through local leaders who tried to
262 influence institutions at national level through networking. Public involvement also
263 became an important driver for change: “There has been a great involvement of patients
264 and pensioners, and this public engagement has definitely made a difference.” (F9)

265 *Lack of national plan for implementation of medication reviews and unclear*
266 *allocation of tasks and responsibilities*

267 Although medication reviews became a part of the national medication strategy,³⁷ there
268 was no national plan for implementation. Next to that, the unclear allocation of tasks
269 and responsibilities concerning medication reviews was a barrier. One expert from
270 Socialstyrelsen mentioned that “there were great differences among healthcare
271 professionals on the view of *how* and *by whom* these [medication review] activities
272 should be performed” (I2) and in primary care it is often unclear “who has the
273 responsibility if a certain medication has been initiated in hospital” (F7).

274 *Lack of belief in the need for medication reviews*

275 Another critique expressed by some physicians was the lack of need to perform
276 medication reviews “if you prescribe correctly from the start” (I4).

277 ***Enable action by removing barriers (5) and collective action (NPT)***

278 *Education for healthcare professionals*

279 A key enabler to drive the performance of medication reviews has been education. In
280 the late 1990s, the Swedish Pharmaceutical Society financially supported Swedish
281 pharmacists to attend a clinical pharmacy programme in the UK. When these
282 pharmacists returned, they started working at different healthcare settings in the
283 country. In 2001, a ten-week long undergraduate clinical pharmacy course was started
284 at Uppsala University, and “2006 was a very important year, because of the start of the
285 [post-graduate] clinical pharmacy programme” (I1). Both courses had been inspired by
286 the programmes in the UK. Education on prescribing and medication use in older
287 patients was also developed for physicians and nurses.

288 *Financial support and pay-for-performance*

289 Financial support for innovation and development from different actors has been
290 essential. From 2001, the state-owned Apoteket AB financed positions from clinical
291 pharmacists within Region Uppsala. Some positions were also financially supported by
292 Region Uppsala through “some extra development funding” (A10). Financial support
293 from the Swedish Pharmaceutical Society was used for study visits and research
294 projects throughout the years. In 2007-2012 the national government decided to allocate
295 approximately € 500 million, which regional authorities could apply for, to improve the
296 quality of care for the elderly.¹⁵ One of the 7 prioritized domains was the performance
297 of medication reviews, which eventually made up 8% (€ 40 million) of the total budget.
298 Region Uppsala successfully applied for funding for clinical pharmacists, among other
299 things. For the period 2010-2014, SALAR and the government carried out an extensive
300 national programme to improve the quality of care for older people in Sweden, called
301 ‘A better life for elderly sick people’ (Be-Life) programme.³⁸ The programme used a
302 pay-for-performance model in which financial incentives were provided to regional
303 authorities for improving their scores on the quality indicators. Medication reviews
304 were “not really an important part of the Be-Life programme” (I4), but they were
305 suggested as one of multiple ways to improve indicator scores. In total, the Be-Life
306 framework agreement comprised of approximately € 400 million.³⁸

307 *National legislation and guidance on medication reviews*

308 In 2012, Socialstyrelsen updated existing legislation on medication management,³⁹
309 which included statements about medication reviews for patients aged 75 years or older
310 with 5 or more medications.³⁹ In 2013, Socialstyrelsen also developed a guidance on
311 how to perform these medication reviews.⁴⁰ In Region Uppsala, specific routines were
312 based on the national legislation and guidance.⁴¹

313 *Shared electronic medical records and prescribing tools*

314 ICT developments in the past decades have made it possible for the clinical pharmacists
315 in Region Uppsala to record the findings of the medication reviews in the patients'
316 electronic medical records, which are accessible to most of the healthcare professionals
317 within the county. In the primary care setting, pharmacists and physicians make use of
318 the locally developed PHASE-20 symptom rating scale.⁴² The tool can be used to
319 identify symptoms in patients that can be related to their medications. Next to that, the
320 DTCs of several collaborating regions, including Region Uppsala, published a guideline
321 on medication therapy for frail older patients in 2013, which is updated biannually.⁴³

322 *Lack of time and continuity in healthcare*

323 Lack of time and continuity have been barriers that still exist in both primary and
324 secondary care. Physicians lack time to discuss patient cases with the pharmacist.
325 Medication reviews generally also need follow-up but “patients often lack a permanent
326 physician, so the effect of the reviews gets lost” (A9).

327 ***Generate short-term wins (6) and reflexing monitoring (NPT)***

328 *Periodical reports on quality indicators*

329 Provision of annual and monthly national quality indicator scores^{35,36} by SALAR to
330 regional authorities has made it possible “to see the improvement in the indicators,
331 and it was especially clear when it concerned medication prescribing.” (F9)Region
332 Uppsala has integrated most indicators in annual pay-for-performance agreements
333 with hospitals and primary care centres.³⁰ Additional income is gained if more
334 medication reviews have been performed in patients 75 years or older than the
335 previous year.

336 *Local evidence on the effects of medication reviews*

337 In 2005-2006, an RCT was conducted at 2 internal medicine wards at Uppsala
338 University Hospital, based on a successful model to perform medication reviews from
339 Northern Ireland.²⁷ In this RCT, patients aged 80 years or older who received such
340 medication reviews, had 16 % less hospital visits and approximately € 200 lower
341 hospital-based costs during 12-month follow-up compared to control patients.⁴⁴ The
342 study received a lot of attention within Sweden and abroad. “With the study, it became
343 easier to sell the idea [of medication reviews by clinical pharmacists] to the medical
344 profession” (A10). Similar ways to perform medication reviews by clinical pharmacists
345 have been introduced in other parts of Sweden as well.^{28,45} In 2011, an RCT performed
346 in the south of Sweden showed a decrease in inappropriate medication use and
347 medication-related hospital visits.⁴⁵ However, evidence based on international literature
348 remained inconclusive regarding clinically important outcomes.^{46,47}

349 *Lack of national monitoring and evaluation*

350 Although medication reviews were mentioned in the national medication strategy and
351 specific legislation and guidance was developed, there has been no monitoring or
352 evaluation of their impact from a national perspective.

353 *Sustain acceleration (7) and institute change (8)*

354 *From project funding to permanent positions, continual monitoring and*
355 *development plans*

356 In recent years, project funding of clinical pharmacists has been replaced by permanent
357 positions incorporated in annual budgets, mainly within Uppsala University Hospital.
358 The quality indicators have been continually used at national and regional level, to keep
359 improving the quality of prescribing. A new multicentre RCT to investigate different
360 medication review models has been planned, and plans exist to create more clinical
361 pharmacist positions in primary care, which “shows that the interest [in primary care]
362 exists and that the pharmacists have established themselves out there” (I9).

363 *Focus shifting away from care for the elderly, and deregulation of the state's*
364 *pharmacy monopoly*

365 With other issues dominating politics, “such as a high number of incoming refugees, the
366 focus is not on the care for elderly anymore. There is actually not much planned at this
367 moment, due to the different political landscape” (I2), which may be a barrier for large-
368 scale implementation in Uppsala county and at national level. Deregulation of the state's
369 pharmacy monopoly in 2009 has made collaboration within Region Uppsala more
370 complex, as more actors are currently involved. Previously, it was “easier to steer
371 questions concerning medications and management” (A8).

372

373 [Please insert Figure 1 here]

374

375 **Figure 1.** Time line of specific events, actions and publications involved in the implementation
376 and sustainability of medication reviews by clinical pharmacists in Region Uppsala. RCT,
377 randomised controlled trial; SALAR, Swedish Association of Local Authorities and Regions

378 **Discussion**

379 This case study identified multiple events, actions and other factors that have been
380 involved in the implementation and sustainability of medication reviews in older
381 patients by clinical pharmacists in Region Uppsala: from the recognition of
382 inappropriate prescribing and polypharmacy in the 1980s until the creation of
383 permanent clinical pharmacist positions in recent years. Factors were identified across
384 all Kotter's principles and NPT domains, even though a formal change management or
385 systems approach⁴⁸ was never used. Successful implementation usually requires an
386 active change process, but this process may be an interrelated series of sub-processes
387 that do not necessarily occur sequentially or have been formally planned.⁴⁹ In this case
388 study, the facilitating processes were mostly uncoordinated and nonlinear, but they all

389 promoted medication reviews at different levels within the healthcare system.

390 The findings confirm the complexity of factors necessary for successful
391 implementation as addressed by existing implementation frameworks.^{49,50} These
392 frameworks generally distinguish between the outer and inner context, the individuals
393 involved, the innovation itself, and the facilitation process. Essential factors related to
394 the outer context were the focus of the national government on improving the care for
395 older patients, including the role of quality indicators, legislation and financial support,
396 and involvement of the public and media. These factors seem to have promoted a
397 culture of innovation at a national level. In organisational science, customer (or patient)
398 focus, teamwork with others and appropriate resources are the 3 top ranked factors for
399 developing an innovative culture.⁵¹ In Kotter's terms, it helped to create a sense of
400 urgency, build a guiding coalition and enable action by removing barriers. Within this
401 context, key individuals and local leaders from different healthcare professions were
402 able to initiate and fund projects within Region Uppsala where clinical pharmacists
403 were added to existing healthcare teams to conduct medication reviews. Through these
404 projects within the region, evidence was produced which strengthened the view of
405 medication reviews as an effective intervention. Specific under- and postgraduate
406 education for clinical pharmacists and other healthcare professionals, and ICT
407 developments have been main facilitating factors alongside this process.

408 These findings are similar to the themes identified within the cross-case analysis
409 of polypharmacy programmes within the SIMPATHY project.¹² Another common
410 theme is the definition of roles and responsibilities. Uncertainty around this theme was
411 seen as a barrier in our case study, which is typical for qualitative studies on the
412 collaboration between physicians and pharmacists.⁵²⁻⁵⁵ Healthcare professionals need to
413 understand their specific tasks and responsibilities around a set of practices (a
414 component of coherence, NPT).²¹ Current legislation states that the physician is
415 responsible for conducting medication reviews,³⁹ but it is unclear how this relates to the
416 involvement of pharmacists. Introducing new roles in healthcare puts pressure on
417 professional boundaries and generates fundamental questions concerning
418 professionalism and remuneration.⁵⁶ In response, established professionals may seek to
419 protect and maintain boundaries, which in this case can give rise to scepticism towards
420 physician-pharmacist collaboration. Professional boundaries hinder multiprofessional
421 collaboration⁵⁷ and changing roles requires changing the system at various levels.⁵⁶ Our
422 study and previous research⁵⁸ indicate that scepticism within individuals may disappear
423 after the start of collaboration. However, not only individual and organisational redesign
424 is required for sustainability, but also the reframing of professional roles and
425 responsibilities at higher layers of the healthcare system. The findings in this case study
426 and those from a qualitative study in primary care practices in Stockholm County⁵⁹
427 suggest that this may be even more difficult in primary care, due to the lack of
428 continuity, time and a multiprofessional team setting. Other important barriers that
429 hindered large-scale implementation within the region and beyond were a lack of
430 implementation, monitoring and evaluation by a national institution and the political
431 focus shifting away from care for the elderly to other issues.

432 *Strengths and limitations of the study*

433 Different strengths of this study ensure trustworthiness of its findings. First, a case study
434 is a reliable method to provide a deeper understanding of a process within an
435 organisation.¹⁹ Data was combined from different sources, triangulated the findings
436 through a focus group session, and supplemented incomplete findings with additional
437 data, which increases credibility.⁶⁰ Existing change management and implementation
438 theories^{20,21} were used to generate and analyse data after providing training to the local
439 researchers, and established guidelines^{61,62} were used to report the findings. Key
440 informants from all relevant levels and professions were recruited and all agreed to
441 participate. One of the local researchers (UG) was a key individual within this case
442 study, having been involved in the performance of medication reviews in Region
443 Uppsala since 2001, and was able to identify these key informants and essential
444 documents for the literature review.

445 This also poses a risk of bias in terms of data generation and interpretation. All
446 researchers have a professional background in pharmacy, which may impact
447 confirmability.⁶⁰ We tried to mitigate this by involving other professions in the
448 triangulation process, providing more variety of perspectives. Another limitation of this
449 case study is the specific focus on Region Uppsala, which may limit transferability to
450 other regions and other countries with different healthcare systems. However, we
451 managed to identify specific factors in the context of generic change management and
452 implementation principles and related these findings to research within different
453 contexts.

454 *Implications for practice and future initiatives*

455 This study contains important factors to consider in future initiatives to implement
456 medication reviews by clinical pharmacists, both in Sweden and abroad. Future research
457 should be designed to help us better understand the criticality of these factors. Our
458 findings suggest the need for a systems approach using change management or
459 implementation theory. Planning and coordination of a theory driven approach may not
460 be necessary, but it can promote acceleration of change and anticipation on expected
461 barriers. Examples of specific factors to consider within such an approach are
462 multiprofessional collaboration in both the intervention and the implementation process,
463 and education and training. The roles and responsibilities of all involved healthcare
464 professionals should also be clearly defined, addressing time allocation and continuity
465 in healthcare for older patients.

466 **Conclusions**

467 Multiple factors across the full range of change management and implementation
468 principles were involved in the implementation and sustainability of medication reviews
469 in older patients by clinical pharmacists in Region Uppsala. This case study presents
470 important factors to consider in similar initiatives in the future, both in Sweden and
471 abroad.

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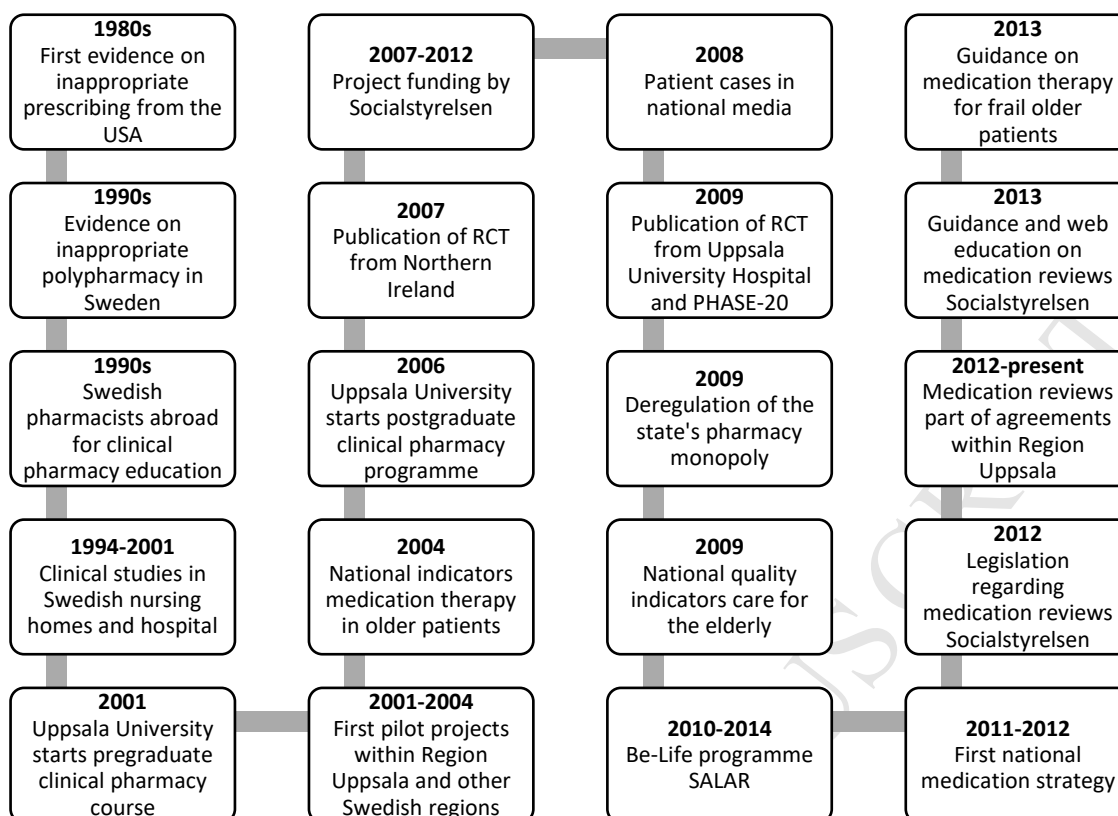
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Figure 1. Time line of specific events, actions and publications involved in the implementation and sustainability of medication reviews by clinical pharmacists in Region Uppsala. RCT, randomised controlled trial; SALAR, Swedish Association of Local Authorities and Regions

ACCEPTED MANUSCRIPT



Supplementary appendix

SIMPATY Data collection tools

Data sources

Data collection for case studies usually consists of a range of sources, commonly including archival information, interviews, and direct observation. SIMPATY case study data collection will consist of three phases: a desk review, key informant interviews, and focus groups. Information on inclusion criteria and specific collection procedures are included in the individual sections. Below is a brief summary of each source. Of note, although direct observation would have provided significant insight into how a polypharmacy programme is truly operating, this would require resources beyond those available at the moment and therefore will not be used for this project.

Desk review

The primary focus of the desk review is to articulate the specific activities that take place as part of the polypharmacy programme. It will also provide an overview of the healthcare system and institutions within each case study, and describe some of the legislative or policy structures in place that support the polypharmacy programme. Existing public and internal documents will provide the data for this portion of the case study.

Key informant interviews

A second data source is the key informant interviews. Interviews will be used to add depth to the information collected in the desk review, while also providing insight into the development, implementation, and maintenance of the programme. The interviews will shed light on topics not specifically addressed in published documents, especially regarding management and leadership strategies to develop and sustain the programme. Some questions covered in the desk review may also be addressed in the interviews. Although we have attempted to minimize redundancies between the desk review and interviews, in some situations it is good, or even necessary, to utilize different data sources to look at the same issue in order to gain a more accurate understanding of the question at hand.

Focus groups

The third data source will be focus groups of patients, health care providers, and policy makers. The focus groups will be used to validate the findings generated by the desk review and key informant interviews. These discussions should let the research team know if their findings accurately reflect the experience of patients and practitioners in a real world setting.

Desk Review

Completing the desk review

The research team

The initial phase of the case study is a desk review of policies and procedures outlining your polypharmacy programme. Almost all of these documents will be considered grey literature, and some may be internal working documents that are not available to the public. Therefore, it will be necessary for each case study team to identify a senior clinician (physician, pharmacist, nurse, etc.), policy maker, or both who is familiar with the development and implementation of the programme to assist with identifying relevant documents. This may be a member of the SIMPATHY research team, or may be someone from outside of the project, depending on the makeup of your current research team and the polypharmacy and adherence programme that you use for the case study. Identify one or two people who will

Research Personnel Examples

Case Study from Spain

Senior Clinician: Carles Codina is the head of the pharmacy departments in both the Hospital Clinic and the Vic University Hospital. He has a working knowledge of both the government and institutional policies and procedures that guide the polypharmacy programmes in Barcelona and Vic. Therefore, no additional personnel outside of the SIMPATHY team are required to complete the desk review.

Research Staff: Jennifer McIntosh is a contracted pharmacist who will complete the desk review utilizing publicly available documents and those provided by Carles Codina.

Example case study from Scotland

Senior Clinicians: Alpana Mair Deputy Chief Pharmacist for Scotland and Simon Hurdling clinical lead for therapeutics for Scotland will undertake the desk review. They are responsible for advising on the policy at national level and also work with colleagues at NHS boards and have knowledge in order to gather the research data.

Research Staff: Moira Kinnear is a senior researcher in an NHS board who will complete the desk review accessing information that is available at health board level.

assist in the desk review.

Documents to include

The desk review should be completed utilizing existing published or internal documents. Include all policies that currently govern activities within your programme. Depending on the structure of your health care system, this may include national, regional, or local policies. In addition to publicly available documents, you may also include presentations, institutional policies, or published literature that describes the programme. All documents should be referenced appropriately with links to the original if available.

Time frame

There is no limitation on the publication date of documents. That being said, all documents included should apply to the programme in its present form, so if more than one version of a policy is available, use the most recent version for the majority of the desk review. The only time an older version might also be used is to illustrate the time frame for developing the polypharmacy programme. In this case, older versions of a policy should be noted, but the content of the most recent version should be used.

Please note that you might not find every piece of information in the guide below in a written document. That unto itself is potentially interesting information, especially if key messages such as the rationale for developing a programme are not clearly outlined in a published guideline on the topic. Therefore, please note when you are unable to identify items below (instructions provided in the report template). Key informant interviews can also be used to identify or clarify topics in the desk review that are not addressed in published literature.

Desk Review Guide

Global issues

The following questions refer to the general economic environment that surrounded the development of the polypharmacy programme.

★	<i>For countries without a mature or established polypharmacy programme, this section provides an opportunity to describe competing programmes influenced by their economic situation.</i>
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- How did wider economic issues affect health policy in your country or region? For example, did economics play a role in setting priorities for programmes to develop? Was cost containment or use of expensive medicines prioritised over other initiatives?
- Did these wider economic issues have any effect on the management of polypharmacy or the development of polypharmacy management programmes?

Healthcare system overview

In this section please provide a description of the healthcare system in your country or region. This information can be addressed regardless of the presence or absence of a polypharmacy or adherence programme. Please specifically address the following points:

- **Financing:** Is the financing public, private, or mixed? What type of out-of-pocket expenses are patients expected to cover?
- **Decision-making:** Where are decisions made regarding healthcare spending and policy? Is decision making devolved to local regions or is it centralized? If there are multiple levels of policy (national, regional, local) how are these integrated?
- **Prescription medicines:** How are prescription medicines financed? What is the role of community pharmacists in supplying medicines and how are they paid for this? Do patients ever have access to prescription medications without a prescription?
- Are pharmacists or others paid for advice on medicines at the point of supply? If so please describe including if there is any variation between practice settings (for example, if pharmacists in a primary care setting are reimbursed for counselling but community pharmacists are not).
- **Roles of healthcare providers:** Who has authority to prescribe? Are there different levels of provider status within professions (for example advanced practice nurse practitioners with prescribing authority)? Which healthcare providers are involved in reviews of medication profiles? In patient education?
- **Policy:** What policy is in place that supports the polypharmacy programme? If no polypharmacy programme is in place, briefly describe any other policies that influence medicines management.
- **Legislation:** What legislation is in place that directly or indirectly supports the polypharmacy programme? This might include items such as legislation defining who is a prescriber or mandating counselling on new prescription medicines. If there is no

polypharmacy programme in place, describe how existing legislation would support or hinder implementation of a polypharmacy programme.

Role of government

In this section, please address the role of national, territorial or regional government policies as they relate to the development or implementation of polypharmacy and adherence policies. If more than one level of government has authority or creates policies affecting the development and implementation of polypharmacy and adherence programmes include examples from each level.

Please address the following points in your description:

- Are there official policies or programmes at the government level regarding polypharmacy and adherence programmes that govern activities within your case study boundaries or support the polypharmacy programme?
 - Do these policies address polypharmacy, adherence, or both? How are each defined by the policy?
 - How do the policies on polypharmacy and adherence fit within the larger goals of the healthcare system?
- If no policies exist, describe where you looked to identify policies and what type of information you did find regarding medicines management in the elderly. For example, in Spain the Ministry of Health does not provide specific guidance on polypharmacy, but they do mention that polypharmacy management should be a part of comprehensive primary care services.
 - Provide a brief description of the types of medicines management documents that are available in your case study region regarding chronic disease management and the elderly.
- Why were the specific interventions introduced: What was the underlying rationale that set out the case for these interventions? Is there a clearly articulated vision for the programme? If there are no policies, what are the main priorities of the national health or local health system?
- How is policy information sent to the healthcare providers for action, and what if any monitoring of implementation is there? For example, in Scotland it is sent by the government to the health board leads and chief executives that requires them to take action on implementation and then report back.
- What incentives are in place (if any) for the implementation of these programmes? Are there any contractual requirements to provide polypharmacy reviews? Pay for performance?
- How is the impact of these policies measured? Are there systems or structures in place to monitor and evaluate the programme?

External organizations

This section pertains to external organizations, such as health organisations and health boards responsible for healthcare provision, professional associations, scientific societies, licensing bodies, or other non-governmental organizations that may influence the development and implementation of polypharmacy and adherence programmes.

- Are there other organisations outside of the government that play a role directly or indirectly establishing clinical protocols for polypharmacy and adherence within your programme?
- Why have these organisations become involved in polypharmacy and adherence?

- If so, please specify the organisations and the role they play. Specifically, provide the name, a description of their mission or activities and how they relate to polypharmacy and adherence programmes, their geographic scope (e.g. local or national) and how their activities interrelate with the institutions and government agencies that make up your case study.
- If no current policies exist, what role would outside organizations potentially play in developing guidelines and protocols related to polypharmacy and adherence in the elderly? Are there organizations working on related topics?

Health information and technology

Population Level Health Information

- What types of population level health indicators are available relative to polypharmacy and adherence? If a programme exists, how are these utilised (or not utilised) in your programme?
 - If so who has access to this data and why?
 - Specify if any of the systems referred to in the report are public or private.
- Is there any monitoring of prescribing patterns and the national, regional, or local level?
- Does the health system have the capacity to link patient specific data such as prescribed medications and comorbidities? What data specifically are available and how have they (or can they) be used to evaluate the impact of the intervention? At what level are the data available (city, county, regional, national)?
- Is there national or regional monitoring of prescription medications already undertaken, and for what purpose (for example, monitoring the cost and volume of medicines or for research)?

Patient Records

- Are patient records available electronically throughout the healthcare system?
- Do individuals in different institutions have access to the same information?
- Does each health care provider involved in polypharmacy management have access to the clinical patient records?
- Do any health care providers have limited access to patient information (for example some community pharmacists might not have access to laboratory values)?
- Do healthcare providers in the outpatient and inpatient have access to the same information? Are electronic patient records integrated throughout different healthcare settings?
- How are electronic patient records utilised in the polypharmacy and adherence programme?
- Do patients have access to their data? Are there any tools (such as apps for smartphones) to help them access their data?

Electronic Prescribing

- Does the health system utilize electronic prescribing?
- Is there an electronic database of dispensed medications?
- Who has access to prescribing and dispensing records?
- How is electronic prescribing utilised in the polypharmacy and adherence programme?

Integration and Future Plans

- Describe in general how information flows between different electronic health information systems.

- What, if any, new electronic health information technologies will your health care system be adopting within the next 2-3 years and how will this affect the polypharmacy and adherence programme?

Clinical Decision Aids

- Do clinicians undertaking the medication reviews have access to clinical decision aids to aid in the selection of appropriate drug therapy?
 - If so, please describe the type of aid and how it is accessed (e.g. via smart phone, computer, etc.).
- What if any impact does this have on policy?
- Are any support tools available for patients?

Institutional level

The goal of the following section is to obtain a detailed description of the polypharmacy and adherence programme within your case study at the institutional level. This should be completed for each institution included in the case study.

★	<i>Partners with small pilot programmes may have difficulty addressing all of these points in this section. Regardless of the type of programme you have, please attempt to address each item below and make a note of any topics that you were unable to find.</i>
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Why

- Why were the specific interventions introduced: what was the underlying rationale that set out the case for these interventions?

Where

- Where does the intervention take place? Please include a brief description of the each institution including:
 - Type of institution (primary care, tertiary teaching hospital, etc.)
 - Ownership and management (public, private, or mixture of both)
 - Urban or rural setting
 - Numbers of patients served*
 - Number of health care providers practicing at the institution*
 - * *If available, these data should also include the proportion of those patients and health care providers participating in or eligible for the polypharmacy programme. For example, you may have a 600 bed hospital but only patients on the 30 bed geriatric unit are targeted for the polypharmacy programme. Including both numbers will provide a better understanding of the resources devoted to the polypharmacy programme.*

What

- Is there a definition of polypharmacy and adherence at your institution?
- At the various institutions within your case study, are there policies or practice manuals in place regarding polypharmacy and adherence? If your case study includes more than one institution, such as a hospital and long-term care facility, address if there is a policy for each individual institution. If you have adopted guidelines, or based the development of your guidelines, on those from an outside institution such as a scientific society, please include that information here.
- Specifics of the guidelines:
 - Does the guideline outline a clear drug review process? If it does what is it?

- Does the guideline contain tools or advice to assist drug review?
- If there are tools what are they (e.g. STOP STARTT)?
- Does the guideline specify who should receive a polypharmacy review?
- Does the guideline contain any specific information on high risk medications to target?
- Does the guide contain any information on drug efficacy?
- Are there elements of the guideline that specifically seek to lead to a patient centred / patient specific review (if so what are they)?
- Does the guideline make use of worked examples?
- Were any training materials provided to staff prior to or during the development and implementation of the programme? If there were training materials what methods were used? Example might include written material, workshops, in-services, or online courses. Are any of these training activities ongoing?
- Is any information on the programme provided to patients? This might include items such as in-person counselling, education on specific medications or written information on their medication plan.
- Is any information, training, or support provided to carers?

Who

- Who provides the intervention? Please specify if it is a multidisciplinary team (specify team members e.g. physicians, pharmacists, nurses, or other providers), an individual practitioner, or a mix of the two. If the intervention occurs on more than one occasion (for example during a hospital admission and then in the primary care setting) specify who provides the intervention in each setting.
- What is their expertise related to this polypharmacy?

When and how much

- When does the intervention occur?
 - In person, such as during hospital rounds, at discharge, or during a regularly scheduled primary care visit.
 - On the phone
 - Virtual setting
 - Other
- How often does the intervention occur (e.g. once during hospital admission, on an ongoing basis during primary care visits). Please describe both the frequency and the location of medication reviews.
- Approximately how much health care provider time is spent on each intervention?

How

- How are patients selected to receive the intervention? Criteria may include items such as age, number of prescription medications, number of comorbid conditions or the complexity of patient (explain how complex patients are identified and defined), absence or presence of frailty (as defined by your institution or practice setting), high-risk medications, patients with potentially inappropriate prescribing, or a combination of the above.
- Are patients at high risk of adverse events from the medicines prioritised for review?
- What specific services are provided as part of the intervention? Please provide a brief description. Examples of services include a medication profile review by a pharmacist or other health care provider, patient education, or team education. Please provide a description of each service.

- If a medication review is conducted, what were the goals of the review? General therapeutic review? Medication reconciliation? De-prescribing? Assess adherence?
- How is the information communicated to team members? Examples of communication methods include at the point of decision making (for example as part of rounds), as part of multidisciplinary case conference or post decision making such as with a fax or text message, written notes in medical chart with suggested changed or simply as an oral consult with the prescriber.
- How is information communicated between different levels of care, such as between a nursing home and hospital? Or between primary and secondary care or between health and social care?
- How is information communicated to patients? Examples include verbal counselling, written prescriptions or written medication plans.
- Are pharmacists a part of the programme? If so, in what way? Please describe the practice settings of pharmacists involved in the programme (e.g. hospital pharmacists, community pharmacists, or pharmacists in general practice offices)
- If pharmacists are involved, is any training or certification required for participation?

Tailoring

- Is the intervention designed to be individualised to specific patient needs? If so, in what ways was it individualised?
- How are the patient's goals and therapy objectives incorporated into the review and subsequent care plan? How is this documented?

Outcome measures

- Has the intervention been measured?
 - If so, how? Examples might include efficacy outcomes such as the medication appropriateness index, markers of prescribing appropriateness, adverse drug events avoided, patient satisfaction, safety indicators such as hospitalizations avoided, or the efficiency or economic impact of the programme. Include all types of outcomes that have been evaluated.
 - What system or structures exists for capturing intervention effects?
- How much time was involved in the evaluation process? Were additional staff required for the evaluation phase?
- Has there been any evaluation of the programme published within the last five years in peer-reviewed publications? Please include a PDF of the document.

Interview Guide

Introduction

Hello, my name is XX and I am from XXX. Thank you for agreeing to be interviewed as a part of the SIMPATHY project—we appreciate you contributing your time to our work.

As was explained in the introductory email, SIMPATHY is a consortium of 8 countries in the European Union with the goal of promoting innovation around polypharmacy and adherence programmes in older people. As part of this project, we are conducting case studies in different countries to help us better understand what polypharmacy programmes do or do not exist, but also what facilitated or hindered the development, implementation, and sustainability of these programmes. The goal of this interview is to learn more about the state of polypharmacy management and adherence in XX location.

This interview should not last longer than an hour. With your permission, we'd like to record the interview. All of the recordings and the notes I take will be used exclusively in this study, and will remain anonymous and confidential.

Before we start, may I ask you to sign this consent form that outlines the information that I've just explained? Please take your time to read it before you sign.

1) Do you have any questions before we begin?

2) To begin with, can you give me a brief description of your role within [name of institution] and how and why you are involved in the polypharmacy programme [or medicines management policies]?

- I want to be sure that we're all talking about the same thing, so I'm going to define a few terms. When I say **medicines management**, I'm referring to the entire process of how medicines are selected, procured, delivered, prescribed, administered and reviewed to optimise patient outcomes. This not only includes clinical activities, but also the development of guidelines and policies to govern the process. **Inappropriate polypharmacy** is when a patient is on multiple medications (usually five or more), and the risk of harm from those medicines outweighs the benefits. Sometimes polypharmacy is appropriate and indicated, like when a patient has multiple chronic conditions, but many times it is not appropriate and can result in patient harm. A polypharmacy management programme is a systematic medicines management programme focused on optimizing the drug therapy of patients on multiple medications.
- Are you aware about the issue of inappropriate polypharmacy associated with multimorbidity? Do you think it affects you? Why (or why not) and how?

Now I'd like to ask some questions about the decision making process.

2a) In general, how would you say decisions are made in your work place? In your healthcare system?

- Are decisions collaborative, bottom-up, top down, structured, non-structured?
- Can you provide an example of how a decision in your practice setting is made, such as a decision about drug therapy [*modify this example as needed based on the expertise of your interview subject*]? Who participates in making this decision? What sources of information do they use? Is the decision by consensus or majority? How is the decision communicated to others?

2b) Can you describe the key characteristics of decision-making?

★	<i>Interview instructions—select one of the follow scenarios below based on the maturity of your program. Option 1.1 is for existing programmes and option 1.2 is for non-existing programmes.</i>
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1.1 Now I'd like to talk to you about your polypharmacy management programme. Can you give me an overview of the programme, and why and how it got to where it is now?

- How is the problem of polypharmacy articulated by your organisation or government, and
- Why does the government or organisation see the need to address it now?
- Would you say that there was a clearly articulated vision?

1.2 Now I'd like to talk to you about medicines management in your country or institution. Can you give me an overview of how drug therapy is managed?

- Has the problem of polypharmacy been articulated by your institution? If not, why do you think this is?
- Has there been any attempt to describe the benefits of polypharmacy and adherence management? An example of this might be an economic evaluation of the impact of non-adherence or inappropriate polypharmacy.
- How does a polypharmacy management or adherence plan fit within the goals of your institution, or, how does it not fit?
- Have there been any attempts to draft any proposals around polypharmacy management and adherence? How have these been received?

One of our goals in this project is to understand how different polypharmacy programmes were conceived, developed, and implemented, and if no programme exists, why this is. Now I'd like to get into some more specifics of your situation.

★	<i>Interview instructions—select one of the follow scenarios below based on the maturity of your program. Option 2.1 is for existing programmes and option 2.2 is for non-existing programmes.</i>
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2.1 I'd like to ask some questions about the initial planning phase.

- Can you please describe the key characteristics of the planning phase?
- How is planning addressed in your organisation and who is responsible?
- Looking back to the start of the programme, how were the benefits assessed prior to implementation?
- What economic evaluation, if any, was used in the planning and why?
- Was a business case made for the adoption of the programme? If so please describe why.

2.2 I'd like you to think about implementing a new polypharmacy programme.

- Can you please describe some of the key steps that would be necessary for the initial planning phase? For example, the need to develop standardized practice guidelines, or create a working group on the issue.
- In your organization, who would be responsible for this type of initiative?

- What elements of feasibility (bottlenecks/ enablers) would be used to determine if this type of programme would go forward?
- Would an economic evaluation typically be part of the planning process?
- Does a polypharmacy management programme make sense in the context of the ongoing work at your institution? Does it fit with your goals and objectives? Why or why not?

[CONTEXT FOR INTERVIEWER—USE AS PROMPT IF NEEDED IN EITHER SCENARIO]

For example, in Scotland, initially individual business cases would have been prepared that would explain the benefits to individual regional board. When the first national guidance was produced evidence from the boards with economic benefits was gathered to help the boards build the case for undertaking the work. For further information see Scottish polypharmacy guidance version 1.

★	<i>Interview instructions—the following section refers to the implementation and integration of a programme into an organization. Two sets of questions are provided under each heading, one for existing programmes and one for potential future programmes. Only use one set during the interview depending on the status of your programme</i>
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Now I'd like to learn some more about how the programme was introduced into the organization [OR how a future programme would be introduced to your organization].

Existing Programmes

- How was the programme described to the clinicians who would be responsible for implementing it?
- How were the benefits described?
- How did it relate to your organizational goals?
- Was there resistance to change? From individuals or from larger groups, such as from a specific group of healthcare providers or policymakers.

Future Programmes

- Who would be responsible for describing the programme to clinicians responsible for implementing it?
- Which target population would you address for the implementation of the program? Perhaps a chronic condition like diabetes or an age group such as frail elderly?
- Do you anticipate that there would be resistance? If so, from which groups?
- Who are the major stakeholders, or, who are the people whose lives would be most affected by the implementation of a polypharmacy management programme?
 - Would these people be facilitators or detractors from the programme?
 - How would you work with the detractors?
 - How would the programme benefit from facilitators?

The next group of questions involve the implementation of the programme.

Existing Programmes

- How would you say that the programme was initially received by those implementing it?
 - Was there buy in or were people sceptical of the benefits?
- Were there any key individuals or champions involved in the implementation?

- What type of coalitions, management groups, or teams were formed to help implement the programme? Who would you say had the primary leadership role?
- Have the polypharmacy reviews enabled more multidisciplinary interactions with the pharmacists?
- Are the patients supported to make decisions from the review?
- Has support for the intervention changed over time?

Future Programmes

- How do you think this type of programme would be received by those responsible for implementing it?
- Who would be the champions necessary for its success?
- How would you set up a pilot to test and implement the model?
- What type of coalitions, management groups or teams do you think would help with the implementation? Who do you think should coordinate such an initiative?
- What role do you see for patients in the implementation?

Now I want to learn a little more about how you integrated the programme into the existing work load of your clinicians [OR how you would integrate a programme into the existing work load of your clinicians].

Existing Programmes

- What type of training was provided?
- If training was provided who was this for and why?
- How did the programme fit with existing tasks?
- Were new staffing patterns required? Restructure departments? Modify workflow?
- Were additional resources required?
- Was there an initial trial run or pilot programme prior to full-scale implementation?
- How many units were involved in the initial implementation? One unit geriatric ward in a hospital? The whole institution? More than one institution? Has it been expanded to include more units?
- What elements of the healthcare system were barriers to change?
- What elements helped?

Future Programmes

- What type of training do you think would be necessary for the aforementioned target populations this type of initiative to succeed? If so, for whom?
- How do you see this new programme fitting in with existing tasks, such as training/literacy/programs/activities?
- Do you think that a new staffing pattern would be required? What other changes to personnel management do you think would be required?
- Would this require additional resources?
- What do you think would be the most successful strategy for implementing a new programme regarding the location and size of the programme? For example, would you suggest a trial run in a hospital ward first? In the context of a stepwise approach?
- What elements of your healthcare system do you think would be potential barriers or facilitators to implementing this type of programme?

Finally I want to talk to you about the evaluation of your programme [OR of a future programme].

Existing Programmes

Can you summarise the results of your programme?

- What type of short term monitoring of outcomes was done? How were these results shared with staff?
- Why was monitoring undertaken?
- How are the effects of the programme evaluated?
- Were there any unintended outcomes, either positive or negative? These might include things like additional paperwork, improved relationships between providers, or negative clinical outcomes from aggressive deprescribing.
- Is staff motivation an issue that needs support? Why or why not? How has staff motivation been sustained?

Future Programmes

- How would you define and monitor the short term outcomes of such a programme? Are there mechanisms in place to share this type of information with your staff?
- How else would you define and evaluate the success of this type of programme?
- Do you think that staff motivation over the long term will be an issue that needs support?

I'd like to understand a little more about the practice environment, especially around who makes drug therapy decisions.

- Which health care providers have prescribing authority in your programme?
- How healthcare decisions are typically made? For example, by a multidisciplinary team or individual practitioners?
- How are prescribing decisions made and why?
- Would you describe the environment within your programme as collaborative? Hierarchical? Or in other terms (please explain)? How has that shaped this programme?
- Outside of physicians, do other health care providers such as nurses or pharmacists have increased clinical involvement in patient care such as prescribing authority, responsibility for patient education, or the development of drug therapy plans?

Now I want to talk a little about your plans for the future.

- Looking forward over the next 2-3 years, what are the goals and objectives for the programme [OR for your institution regarding medicines management]? Please describe why these have been chosen.
- What will be required to achieve these goals?



Interview instructions—the following group of questions only applies to countries with existing programmes.

Finally, if you were advising someone on the development of a polypharmacy programme, what key piece of advice would you give them? Is there anything you would have done differently in your programme, or anything that you see as essential to the success of a polypharmacy management programme?

Thank you so much for your participation. Before we end, is there anything that I did not ask you about that you would like to explain about the development and implementation of your polypharmacy programme [OR about the potential development of a polypharmacy and adherence programme]?

We may want to consult with you in the process of writing up the case studies to seek clarification on specific points – we hope you will be amenable to this?

Focus group discussion guide

Hello, my name is [Moderator's name] and this is my colleague [Note taker's name]. Welcome to the discussion. Today I would like to discuss your opinions of the SIMPATHY report regarding the management of polypharmacy and adherence. Everything you say is important to us and will help us determine if our findings reflect the true situation that patients and health care providers experience. Please feel free to speak openly and use any language or words. There are no right or wrong answers. Your name will not be written anywhere, which means that no one will know it was you who said something. You can choose to stop participating in this discussion at any time and you can choose not to respond to any question you don't want to answer, but we hope you will feel free to contribute.

Since this discussion is very important to us, we would like to audio record it, with your permission (confirm their consent). My colleague [Note taker] will also be taking notes to make sure that we do not miss any important things that we will discuss today. The recording and notes will be kept private and safe. The discussion will take about 90 minutes. Do you have any questions at this point? We are now turning on the audio recorder.

Brief Introduction and Context Setting:

I'd like to briefly summarize some of the main points from the report. *THIS WILL NEED TO BE DEVELOPED BY EACH PARTNER BASED ON THE RESULTS OF THEIR PARTICULAR REPORT.*

Initial Reaction:

1. *Ask each participant to write down three words or phrases that describe their initial reaction to the report contents. [Alternatively, or additionally at some point, ask each participant to write down the two strongest points of the report and the two points that need improvement or clarification]. Have participants share what they wrote down.*

Individual Experience:

2. How would you say the description of polypharmacy management compares to your experience?
 - a. What about the report fits with your experience?
 - b. Are there aspects of the report that don't fit with your experience?

Questions 3-4 are for patients or care givers only

3. Were you aware that there is an initiative in XX focusing on polypharmacy, or people taking many medications
4. Has a doctor or other health care provider such as a nurse or pharmacist ever talked to you about your medicines plan?
 - a. If so, what did they talk to you about?
 - b. How did your experience compare to the one described in the report?

Question five applies to policy makers and managers

Now I'd like to ask your opinion about some of the specifics in the report.

5. How does the description of the development and implementation of the [NAME OF PROGRAMME] polypharmacy programme match with your experience?
 - a. The description of the evaluation?
 - b. Management techniques described?

General Feedback:

6. Is there anything in the report that you feel is not accurate?
7. What is the strongest aspect of the report?

8. Is there anything that you feel we have missed or that should be added to the report?

Summarize key points prior to closing session:

Before we finish I'd like to summarize what I heard as your main points regarding this report.

Conclusion:

Thank you for your time. If you have any additional questions or comments, you may contact [NAME], Study Coordinator, at PHONE or EMAIL.